

NATURAL RESOURCES BOARD AGENDA ITEM

Item No. 3.B.9

SUBJECT: LAND ACQUISITION – DEVIL’S LAKE STATE PARK – SAUK COUNTY

FOR: JUNE 2008 BOARD MEETING

TO BE PRESENTED BY: Richard Steffes

SUMMARY: The Department has obtained an option to purchase 19.84 acres of land from the Estate of Virginia H. Semsar for \$600,000 for Devil’s Lake State Park in Sauk County. The item is being submitted because the purchase price exceeds \$150,000.

The parcel is located in eastern Sauk County in the Town of Baraboo about 40 miles northwest of Madison and about five miles south of Baraboo. Department ownership will provide opportunities for public recreation, will consolidate department ownership, and prevent incompatible development in the area. This state park has about 1,400,000 visitors per year and is one of the premier natural resource areas in the Midwest.

The Semsar property is highly desirable as it is immediately adjacent to Devil’s Lake Ice Age Campground. Its campsites are within 100 to 125 feet of Semsar’s boundary. The park’s Master Plan calls for 50 additional campsites for the Ice Age Campground. Those sites would probably be placed to the east of the existing sites, but acquiring this tract provides another option for that expansion. If not acquired by the Department for Devil’s Lake State Park, the property will likely be converted to some other use, perhaps a use very incompatible with the campground. An incompatible use would not only impact the adjacent campsites, but the entire Ice Age Campground and the campgrounds south of CTH “DL.” Intensive development is currently occurring just north of the park between Devil’s Lake and the City of Baraboo.

The Semsar family has owned and operated a seasonal resort, “Devil’s Lake Resort,” for 50 years. The resort includes 15 cottages, a play area and office. The cabins were built in 1930 and have been added on to over the years, some more than once. The parcel also includes a house and a barn, which was converted to a commercial photography studio. Pending an evaluation of the condition of the cabins and house, the benefits and cost, some of these buildings may be used for seasonal housing for summer employees of the park. Buildings that can not be used will be sold for salvage or razed. The barn will probably be kept for storage for the short term, but may be sold for salvage or razed.

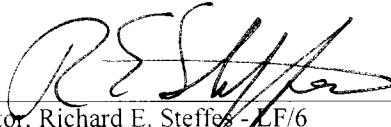
RECOMMENDATION: That the Board approve the acquisition of 19.84 acres of land for \$600,000 for Devil’s Lake State Park.

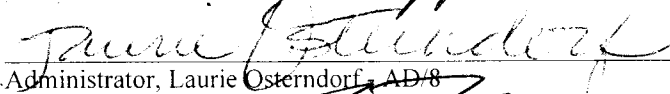
LIST OF ATTACHED MATERIALS:

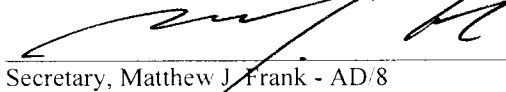
No ☒ Fiscal Estimate Required
No ☒ Environmental Assessment of Impact Statement Required
No ☐ Background Memo

Yes ☐ Attached
Yes ☐ Attached
Yes ☒ Attached

APPROVED:


Real Estate Director, Richard E. Steffes - LF/6


Administrator, Laurie Osterndorf - AD/8


Secretary, Matthew J. Frank - AD/8

5-21-08
Date

5/27/08
Date

6/9/08
Date

cc: S. Miller – LF/6
R. Steffes – LF/6
L. Ross – AD/8
L. Eagan – SCR/Fitchburg

CORRESPONDENCE/MEMORANDUM

DATE: May 21, 2008

TO: Governor Doyle

FROM: Matthew J. Frank

SUBJECT: Proposed Land Acquisition, File # P-1918
Option expires July 10, 2008

FILE REF: P-1918

1. PARCEL DESCRIPTION:

Devil's Lake State Park
Sauk County

Grantor:

Estate of Virginia H. Semsar
c/o Forrest D. Hartmann
P.O. Box 443
Baraboo, WI 53913

Acres: 19.84Price: \$600,000*Appraised Values: \$560,000 and \$714,000*Comment: Negotiated value that falls between the two appraisals

Improvements: There is an old seasonal resort that include house, barn, resort with 21 building, 15 cottages, office and outbuildings

Interest: Fee title

Location: Located in eastern Sauk County in the Town of Baraboo about 40 miles northwest of Madison and about five miles south of Baraboo.

Land Description: The parcel is rolling with a ravine drainage area separating the northern portion from the southern portion of the site.

Covertypes Breakdown:

<u>Type</u>	<u>Acreage</u>
Upland Woodland	11.27
Building Site	6.00
Brush	<u>2.57</u>
TOTAL:	19.84

Zoning: AgriculturePresent Use: Residence and Seasonal ResortProposed Use: Resource Protection and RecreationTenure: 51 yearsOption Date: December 3, 2007

Stewardship Land Access: Nature-based outdoor recreational uses will be permitted except for hunting and trapping due to park regulations.

2. JUSTIFICATION:

The Department recommends the acquisition a 19.84-acre wooded parcel from the Estate of Virginia Semsar for the Devil's Lake State Park project boundary. The parcel is located in eastern Sauk County in the Town of Baraboo about 40 miles northwest of Madison and about five miles south of Baraboo. Department ownership will provide opportunities for public recreation, will consolidate department ownership, and prevent incompatible development in the area.

Devil's Lake State Park is located in south-central Wisconsin, about three miles south of Baraboo and forty miles north of Madison. The project was established in 1911 as one of Wisconsin's original state parks. Since that time, it has become the most heavily used park in the state with more than 1,400,000 visitors each year. Located in the eastern part of the Baraboo Hills, which forms the largest block of continuous forest canopy in southern Wisconsin, on Baraboo quartzite, the park contains highly significant geological and natural history value. It is part of the nine-unit National Ice Age Scientific Reserve. Devil's Lake is managed to protect the scenic, geologic, and natural values of the Devil's Lake area and for a variety of recreational, educational, and scientific purposes. The property is used for picnicking, swimming, rock climbing, hiking, nature and geological study, natural history and geologic research, fishing, hunting, camping, educational meetings, cross-country skiing, and other outdoor recreational activities.

Devil's Lake State Park is located in the Baraboo Range, which has been designated a National Natural Landmark by the National Park Service. Covering more than 50,000 acres, the range contains the largest block of non-fragmented deciduous forest remaining in the upper Midwest. The differences in elevation, exposure and soils within the range create an astounding variety of ecological habitats. At least 28 different natural communities have been identified within the range. These communities harbor 23 species that are federal or state-listed as threatened or endangered species. About half of the more than 2,200 species of vascular plants found in Wisconsin exist within the range. The range is also extremely important habitat for the preservation of Neotropical migratory birds. Many of these birds are dependent on the continued existence of large tracts of deciduous forest for suitable nesting habitat. Preservation of the forest of the Baraboo Range is critical to the future health of these bird species.

The Semsar property is highly desirable as it is immediately adjacent to Devil's Lake Ice Age Campground, its campsites are within 100-125 feet of Semsar's boundary. The park's Master Plan calls for 50 additional campsites for the Ice Age Campground. Those sites would probably be placed to the east of the existing sites, but acquiring this tract provides another option for that expansion. If not acquired by the Department for Devil's Lake State Park, the property will likely be converted to some other use, perhaps a use very incompatible with the campground. An incompatible use would not only impact the adjacent campsites, but the entire Ice Age Campground and the campgrounds south of CTH "DL." Intensive development is currently occurring just north of the park between Devil's Lake and the City of Baraboo. Zoning is General Agricultural, which would allow uses like condominium development, or perhaps restaurant or bar. Most of property is also within the sanitary sewer district allowing intensive development. The Department has acquired a number of small older resorts within the park boundary in the past because of fear of conversion of the sites to incompatible use.

The Semsar family has owned and operated a seasonal resort, "Devil's Lake Resort," for 50 years. The resort includes 15 cottages, a play area and office. The cabins were built in 1930 and have been added on to over the years, some more than once. The parcel also includes a house and a barn, which was converted to a commercial photography studio. Pending an evaluation of the condition of the cabins and house and the benefits and cost, some of these buildings may be used for seasonal housing for summer employees of the park. Buildings that can not be used will be sold for salvage or razed. The barn will probably be kept for storage for the short term, but may be sold for salvage or razed.

Purchase of this 19.84-acre property is recommended to prevent development within park boundaries that is incompatible with the goals of the project and to protect the scenic resources within Devil's Lake State Park.

3. FINANCING:

State Stewardship bond funds are anticipated:

Funds allotted to program:	Balance after proposed transaction:
\$2,500,000	\$1,900,000

4. ACQUISITION STATUS OF DEVIL'S LAKE STATE PARK:

Established: 1911

Acres Purchased to Date: 9,179.86

Acquisition Goal: 11,050.00 Acres

Percent Complete: 83.1%

Cost to Date: \$6,173,337

5. APPRAISALS:

5a. Appraiser: Scott Appraisal Company (Private Appraiser)

Valuation Date: December 12, 2006

Appraised Value: \$560,000

Highest and Best Use: Improved with most of the value in the land.

Allocation of Values:

- a. land: 18.5 acres @ \$30,000 per acre: \$560,000 (Rounded)
- b. market data approach used, four comparable sales cited
- c. adjusted value range: \$12,973 to \$122,403 per acre

Appraisal Review: Ron Olson – March 12, 2007

5b. Appraiser: Julie Hanks (Private Appraiser)

Valuation Date: December 29, 2006

Appraised Value: \$714,000

Highest and Best Use: Residential development land that would require the buildings are removed.


Allocation of Values:

- a. land: 19.84 acres @ \$36,000 per acre: \$714,000
- b. market data approach used, three comparable sales cited
- c. adjusted value range: \$25,087 to \$40,146 per acre

Appraisal Review: Ron Olson – March 12, 2007

Comments: The final negotiated price falls between the two appraisal values. Acreage differences are not considered significant. Scott allocated \$85,000 for the buildings. Hanks allocated zero for buildings as she felt they would be removed for development of more modern structures by future owners.

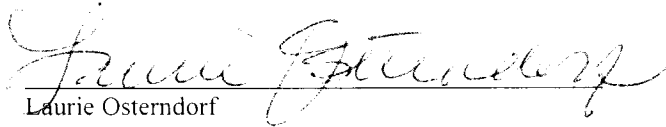
RECOMMENDED:


Richard E. Steffes

5-21-08
Date


Bureau of Legal Services

5/22/08
Date


Laurie Osterndorf

5/27/08
Date


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Semsar Estate


T 11N R 6E Section 13, Town of Baraboo, Sauk County



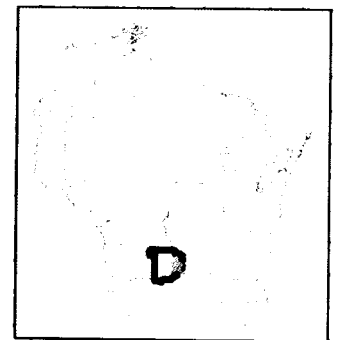
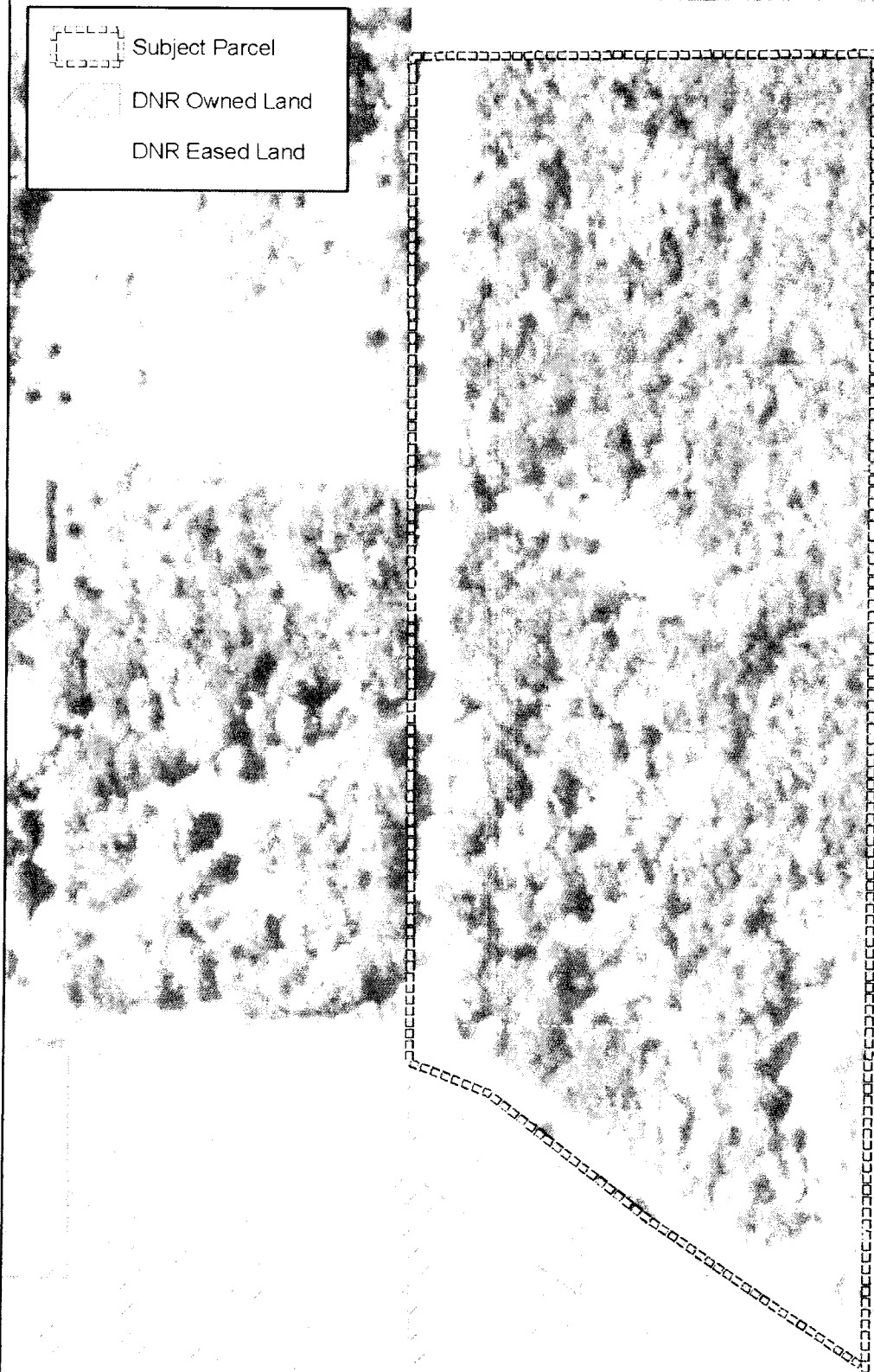
Subject Parcel



DNR Owned Land



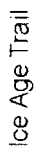
DNR Eased Land



Created by Bureau of Facilities and Lands
Real Estate Section
December 13, 2007



Devil's Lake State Park



Open Water

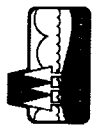


The City Manager's Office represents the Board of Directors of the City of San Francisco and the Department of Public Works in the City's participation in the proposed project. The City Manager's Office is responsible for the City's participation in the proposed project and for the City's participation in the proposed project.

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For information on applying for an appointment, see www.usdoj.gov/ea. A list of the courts, central time offices and the Magistrate Office is provided in the www.usdoj.gov/ea website. For more information, see the www.usdoj.gov/ea website.

with the other two, and the authors are not aware of any other studies that have examined the effects of the three types of feedback on the same dependent variables.

STATE OF WISCONSIN
DEPT. OF NATURAL RESOURCES

Bureau of Facilities and Lands

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